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Little Grey Men: China and the Ukraine Crisis

Lora Saalman

Russia's annexation of Crimea and the crisis in Ukraine have affected Chinese views of territorial sovereignty and peripheral stability. Chinese analysts are applying lessons learned from Ukraine to their own regional and international environment. An examination of 434 Chinese-language documents on the Ukraine crisis provides insights into how Chinese academics, economists, engineers, officials and military personnel view Russian tactics and strategy, as well as Western intentions, and suggests that China is moving towards a more holistic and 'Russian' view of hybrid and proxy warfare – particularly in cyberspace.

Identification with Russia

Chinese coverage of the Ukraine crisis, although it is geographically distant, extends beyond simply recounting its impact on Russia, Ukraine and the United States, and frequently addresses the implications of the crisis for China.¹ Using the oft-touted accusation of 'Cold War thinking' (*lengzhan siwei*) on the part of Western powers, Chinese analysts frame the Ukraine crisis as a 'great-power game' (*daguo boyi*) between Washington and Moscow.² In a number of cases, Chinese writers are conflicted on how to evaluate the costs and benefits of the Ukraine crisis for Beijing.

In terms of advantageous fallout, a range of Chinese studies note that the Ukraine crisis distracted Washington from its rebalance to the Asia-

Lora Saalman is the Director of, and Senior Researcher at, the China and Global Security Programme at the Stockholm International Peace Research Institute (SIPRI).

Pacific, created questions over US commitments to its regional partners and carved out space for Beijing to shape its own regional interests.³ However, a number of negative trends are also identified in these writings. Academics from the China Foreign Affairs University and the University of International Business and Economics in Beijing note that the Ukraine crisis has threatened Asia-Pacific stability by accelerating Washington's efforts to bolster China's neighbours to forestall a Crimea scenario emerging via Beijing's territorial and maritime disputes in the Asia-Pacific region. A counsellor in China's Ministry of Foreign Affairs has suggested that Beijing remains concerned about Ukraine setting a negative precedent for its own

Chinese analysts applaud Russian defiance

regional claims, threatening long-held precepts of territorial sovereignty and non-intervention,⁴ and potentially inspiring Taiwan, Xinjiang, Tibet and Hong Kong to engage in independence votes like that held in Crimea.⁵

Pulled between Washington and Moscow, the Chinese government has opted for neutrality at the official level, in part by abstaining from the March 2014 vote on Crimean annexation at the United Nations Security Council.⁶ Yet, digging deeper, this official stance is muddled by a broader discourse in China that indicates support for Russia's decision-making process and actions in Ukraine.⁷ In stark contrast to coverage on the Ukraine crisis in the West, Chinese experts across a wide spectrum of official and non-official backgrounds express appreciation for Moscow's culture of heroism and patriotism; social cohesion and political support; unity and decisiveness of the central government and leadership; strong military and nuclear deterrence; cyber and information security; clarity of national and international stance; maintenance of sovereignty and stability; protection of national interests and territorial claims; resistance to external interference; and grand national strategy and global strategic vision.

Rather than seeing a nation hobbled by sanctions, Chinese analysts applaud Russia for its defiance. In fact, Chinese experts repeatedly emphasise that Russia and China maintain common interests and pursuits when it comes to 'national security, anti-hegemony, and promotion of democra-

tization and multilateralization of international relations'.⁸ Analysts from the China Institutes of Contemporary International Relations (CICIR) note Moscow's efforts in the past few years to restore some of the strategic balance between Russia and the United States, particularly when it comes to missile defence, cyber and space warfare.⁹ In their view, the Ukraine crisis is part of this recalibration.

As a result, countless Chinese experts view Russia's actions in Ukraine as a decisive and largely justifiable reaction to instability and unrest at its borders, foreign stationing of military systems closer to its territory and loss of access to resources in the face of unrest, as well as the wrongs of history and territorial losses.¹⁰ In making this assessment, these experts highlight China's own concerns over US military deployments to the Asia-Pacific region, citing Washington's threat to Beijing's own territorial claims and freedom of action in the South China Sea and East China Sea.¹¹

Chinese historical accounts of the Ukraine crisis further promote identification with Russia's dilemma. Terms like 'invasion' (*ruqin*) and 'encirclement' (*baowei*) are used to express concerns faced by both Beijing and Moscow. Similar to their own territorial claims, Chinese experts detail centuries of Russian history to provide explanations for Moscow's linkages to Crimea.¹² Nearly a quarter of the writings surveyed use the term 'return' (*huihui*) to describe Russia's annexation of Crimea.¹³ This term indicates the reappropriation of territories that have been unlawfully or forcibly seized and broken away. It is generally reserved for Hong Kong or Macao finding their rightful place back within China's fold. Its use reflects an overall acceptance of the fact that Moscow had historical, political and strategic impetus and cause to reclaim Crimea.¹⁴

Furthermore, Chinese writers detail the manner in which Ukraine's 'extreme nationalism' (*jidian minzuzhuyi*) and inclination towards the West threaten Russia's emergence.¹⁵ They draw ties to the ethno-nationalism in the strategic buffer zones of Xinjiang, Tibet and Taiwan that they believe makes China susceptible to external interference and propaganda.¹⁶ Research conducted in conjunction with an event held by the China Institute of International Studies' Department for European Studies also indicates that Western co-opting of Kiev makes details on Moscow's nuclear programme

vulnerable, by offering both proximity and access to formerly active nuclear facilities and researchers, while at the same time erasing Russia's strategic buffer zone.¹⁷ Given China's own testing of nuclear and advanced conventional weaponry in its own integral buffer zone and border region of Xinjiang, Beijing is seen as facing similar intelligence threats at its restive and porous borders.

Overall, when detailing these threats to territorial integrity, sovereignty and overall security, the majority of Chinese authors posit that the primary concern remains Washington, not Moscow. A number of analyses allege hypocrisy in US policies on Ukraine versus Kosovo: Washington argued for elections in Kosovo under the guise of human rights, while denouncing elections in Crimea under the argument of sovereignty. These analyses laud how Russia has managed to turn the tables on Washington's 'double standards' (*shuangzhong biao zhun*) in using humanitarian intervention as an excuse to incite regional instability and government overthrow.¹⁸ Chinese assessments use such linguistic parallels to connect the challenges faced by both Moscow and Beijing. And in both cases, the primary threat comes from Washington.

Criticism of US proxies

In contrast to their conflicted, but ultimately sympathetic, coverage on Moscow's role in Ukraine,¹⁹ Chinese analysts are much less oblique about how Washington has violated principles of sovereignty and non-intervention. They compare the way in which the United States has exploited tensions between Russia and Europe with how it has divided ethnic and religious groups such as Sunnis and Shi'ites, and countries such as China and Japan.²⁰ Chinese authors describe the United States' attempts to use the Ukraine crisis to expand its transatlantic influence and to mitigate its 'hegemonic system crisis' (*baquan de jiegouxing weiji*) of decreasing control and relevance.²¹

NATO members are seen as proxies through which Washington is able to provide military and cyber assistance to Kiev,²² while pursuing political and economic objectives via sanctions on Moscow.²³ NATO Secretary-General Jens Stoltenberg's statement on 16 June 2016 that 'a severe cyber

attack may be classified as a case for the alliance' to respond suggests that Chinese criticisms of American use of allies in Europe and Asia as tools for interference and escalation will only grow.²⁴ By contrast, Chinese references to Moscow's use of 'proxies' (*dailiren*) often place the term in quotation marks to question its veracity.²⁵ They make relatively few references to the downing of Malaysian Airlines Flight MH17 by pro-Russian rebels. In fact, some of these writings refer to key details of the crash as conjecture,²⁶ choosing instead to focus on how propaganda has reframed global opinion.²⁷ In their view, the true 'little green men' are not deployed by Russia, but rather by the United States.

Chinese discussions stress that the Ukraine crisis is rooted in Washington's aim to provoke Moscow into a war with its European neighbours by eliminating its buffer zone and fomenting instability and opposition in its periphery. These articles create a link between Washington and myriad colour revolutions in the guise of proxy warfare, whether through US partner nations and allies, non-governmental organisations, online propaganda or other means.²⁸ In highlighting these claims, Chinese writings note that Russia made an initial pledge not to intervene in Ukraine, until forced to react to provocation from Western powers.²⁹

When it comes to the Asia-Pacific, this assertion echoes how Chinese authors emphasise Beijing's 'reactive' (*beidong*) or 'forced' (*beipo*) approach when confronting Washington and its proxies in the Asia-Pacific region. Analyses contend that the Ukraine crisis allows Washington to expand its access to alliances and resources.³⁰ Similarly, they suggest that tensions in the South China Sea are used by the United States to enlist such countries as the Philippines and Vietnam in threatening Beijing's 'Maritime Silk Road' initiative.³¹ As in the case of European nations, Washington is seen as aiding smaller Asia-Pacific countries to enhance their military interoperability, weakening Beijing's territorial stance via the Permanent Court of Arbitration at The Hague and isolating China economically with the Trans-Pacific Partnership.³²

Overall, these Chinese analyses highlight political, legal, military and economic challenges that are similar to those faced by Russia. They posit US strategy in both Europe and Asia as spreading instability to maintain

relevance and to avoid marginalisation; driving a wedge between regional players to strengthen America's grasp on the global system; and containing, weakening and destabilising the rise and re-emergence of countries such as China and Russia.³³ A number of Chinese experts argue that the United States' greatest failure has been to push Beijing away from Washington and towards Moscow.³⁴ US policy documents, such as the 2010 Nuclear Posture Review and 2013 Air–Sea Battle Concept, exacerbate these trends by making explicit connections between China, the former Soviet Union and Russia.³⁵

Widening this gulf even further, Chinese academics and officials increasingly argue for distancing their own capital from Washington and the democratic precepts of 'so-called' (*suowei*) freedom, democracy and human rights,³⁶ as well as external 'interventionism' (*ganshe zhuyi*), which are seen as divisive and bringing instability to Ukraine.³⁷ They argue that democratic principles and trends are out of sync not only with Ukraine's development needs, but also with China's own culture and emergence.

In looking toward a different model, Chinese writings note that Russia has been able to domestically capitalise on its hard power of military modernisation to enhance its sense of national pride. In terms of soft power, they point to Russia's heroic traditions as integral to strengthening domestic cohesion and popular opinion to combat Western influences.³⁸ Moscow has worked to reinvigorate its own national power and to shape the international system by standing up to the West. Chinese analysts entreat Beijing to position itself as a pole in the global structure to counterbalance US influence in the Asia-Pacific region, and to make China a great power. In this effort, hybrid warfare plays a central role.

Future of hybrid warfare

Hybrid and proxy warfare are hardly new concepts in China. Decades ago, Beijing followed Moscow in supporting revolution that spanned the breadth of society. More recently, in 2003, China's Central Military Commission and Communist Party codified the 'three warfares' as psychological, media and legal operations. Beyond the similarity with Russian views on holistic campaigns that penetrate multiple levels of society, the deputy secretary general of the China National Security Forum notes that, similar to Ukraine, in the

Asia-Pacific, 'small to medium scale military conflict or tensions are difficult to completely rule out, particularly given the U.S. soft war of economic penetration and political subversion of China, combined with instigation of proxy warfare against China by neighboring countries with which it has historical disputes'.³⁹

While hybrid warfare may be a well-worn concept, a new key element in this 'soft war' and the future of hybrid warfare is cyberspace. An expert in the Unit of Engineers in China's National Security Policy Committee points to 'network warfare' (*wangluo zhan*) conducted by the West in Ukraine through its use of cyberspace to control and manipulate public opinion and to attack the government; conduct network monitoring and information attacks on government and military systems; and provide substantial funding and information to support opposition groups.⁴⁰ His use of the term 'warfare' when describing these activities suggests Chinese application of a broader Russian definition to characterise conflict in cyberspace.

Using this broadened definition of warfare, a number of Chinese experts denounce the negative impact of Western influence via ethnic and religious nationalism and democratic principles that are spread via exchange students, non-governmental organisations and economic interactions within a globalised market economy.⁴¹ All of these trends are facilitated by information flows that occur through cyberspace. Many Chinese analyses discuss the role of external propaganda and elections in Ukraine. Some pinpoint how Washington has used its own proxies in the form of non-government agencies and online propaganda to infiltrate and influence local opinion.⁴² Others provide detailed accounts of how platforms such as Facebook, Twitter, Vkontakte, YouTube and others have been put to the use of the Euromaidan movement.⁴³ On this basis, Beijing and Moscow have increasingly aligned on such issues as internet sovereignty, under which cyberspace is regarded as a territorial domain that can be controlled and regulated in terms of its information flows.⁴⁴

In fact, experts from China's Second Artillery Corps and the National Security Policy Committee, among others, have directly linked instability in Ukraine to US and European cyber operations to control and manipulate online content, opposition parties and domestic public opinion.⁴⁵ In the face

of the revelations of former US government contractor Edward Snowden on US cyber-espionage programmes, the prevailing sense in China is that it remains especially vulnerable and needs to make advances in not just detection, but also defence, retaliation and offence.⁴⁶ These analysts argue that Washington sees Beijing as a ‘new rival’ (*xin duishou*) on a par with, or even exceeding, Moscow, citing Western references to a ‘new Cyberspace Cold War’ (*wangluo kongjian xin lengzhan*).⁴⁷ In doing so, they mimic Russian sources by referring to threats from ‘external cyber terrorism’ (*waibu wangluo kongbuzhuyi*) and ‘Western hacker attacks’ (*xifang wangluo heike de gongji*).⁴⁸

At the national level, Chinese experts decry how the West has used cyberspace to control civilian networks and infrastructure, to demonise national leaders and their policies, and to spread rumours that result in ethnic conflicts and social disorder.⁴⁹ Zhu Zhihua, deputy director of the Association of Contemporary International Studies, points to how external powers have used incidents such as the 5 July 2009 unrest in Xinjiang, the 3 July 2011 train collision in Wenzhou and the 8 March 2014 Malaysia Airlines flight disappearance to wage online campaigns to undermine Beijing.⁵⁰ In doing so, Zhu notes that the stronger cyber capabilities of the Five Eyes countries – Australia, Canada, New Zealand, the United Kingdom and the United States – allow them to work in concert with the US rebalance to the Asia-Pacific to attack the Chinese Communist Party and the Central People’s Government from within, by fabricating rumours, inciting extreme emotions, intensifying ethnic conflicts and encouraging social chaos.⁵¹

At the regional level, Chinese analysts see cyberspace as a key mechanism used by Washington to reinforce its hegemonic role, exacerbating a spectrum of concerns in Taiwan, Xinjiang and Tibet, as well as the East and South China seas. As a result, they argue that Beijing must learn from how the US and European powers infiltrated and controlled the Ukrainian government and military networks. In confronting these threats, Chinese experts emphasise development of civil–military integration and interoperability in cyber-command countermeasures and mitigation techniques, as well as in cyber-reconnaissance and -attack capabilities.⁵² They advocate China strengthening its public and private networks, exerting greater control over content and hardening broadband networks to close techni-

cal loopholes used by other countries to undermine China's 'sovereignty security' (*zhuquan anquan*), 'political security' (*zhengzhi anquan*) and 'social stability' (*shehui wending*).⁵³

Overall, Chinese analysts note that, in the face of Western encirclement on land and sea, and now in cyberspace, Beijing must follow Russia's example by placing a greater emphasis on both the reputation and modernisation of its own military to ensure its security and national interests. In the words of Ministry of Foreign Affairs Counsellor Chu Maoming, China must learn from Russia's actions in Ukraine to be confident in its theory, path and system to unswervingly forge ahead in its 'emergence' (*fluxing*).⁵⁴ To this end, Moscow's own prioritisation and modernisation of its military could be equated with what Beijing's official and non-official discourse labels its 'Strong Military Dream' (*qiang jun meng*), an extension of the 'China Dream' (*zhongguo meng*).⁵⁵

Little grey men

As the 'China Dream' and 'Strong Military Dream' play out in cyberspace, China's and Russia's tactics and strategies are showing signs of convergence. Beyond China's alleged use of their own variant of 'little green men' (nomads and paramilitaries at land borders) and 'little blue men' (fishermen and coastguard vessels at maritime borders),⁵⁶ Chinese and Russian views are increasingly aligned in cyberspace, which cuts across both of these spheres. The holistic nature of cyberspace lends itself to more pervasive, and ultimately punishing, political, economic and military campaigns against broader populations and non-combatants.

Indeed, in cyberspace the line between combatants and non-combatants is blurred, making it the perfect environment for carrying out hybrid warfare. Nonetheless, despite the centrality of this sphere for future proxy activities,⁵⁷ it remains the least understood. This is, in part, due to the difficulty of attribution and the number of patriotic hackers and proxy entrants into this field. Determining the actions of a proxy individual or group versus a military or government remains difficult. This is a point frequently made by Chinese analysts, such as Dong Qingling at Beijing's University of International Business and Economics, when discounting

allegations against Russia and China, whether pertaining to alleged cyber intrusions and attacks in Ukraine or in other networks.⁵⁸

With advancements in forensics, such dilemmas may diminish in the future. In the meantime, however, civilian and military analysts in China have pushed for and made improvements to cyber security, military and civilian integration and legal structure, as well as better regulation of and jointness within cyber-attack and defence mechanisms.⁵⁹ They have also advocated for comprehensive cyber-warfare practices that place an emphasis on counter-attack capabilities and interference, as well as protection and monitoring of networks improved via defensive and offensive exercises.⁶⁰

Cyber-intrusion campaigns are likely to become more common

China's integration of proxies into information operations is apparently already under way, with the alleged involvement of domestic universities, foundations and industries – thought to often have support from the People's Liberation Army or Ministry of State Security – in broader campaigns that intrude on the networks of multiple countries in Southeast Asia and South Asia, as with Advanced Persistent Threat 30 (APT30).⁶¹ The latter series of incidents, alleged to have come from within China given its scope, duration and focus on the South China Sea, lasted more than ten years and compromised government, media and industry in 17 countries.⁶²

Much like Russian hybrid warfare, which prioritises controlling and shaping the flow of information, such campaigns are likely to become more common in the future. They allow for military operations short of war and for information to be leveraged prior to and during conflict. In essence, they take the contemporary US model in command, control, communications, computers, intelligence, surveillance and reconnaissance (C4ISR) and look to shape it to Chinese requirements both on and off the battlefield. Since, once again, cyberspace does not discriminate in the same way between combatants and non-combatants, this new realm of engagement allows for a permanent campaign.

The connections between persistent Chinese and Russian multilayered tactics, cyber-command countermeasures and cyber-attack capabilities

also appear to be growing. Similar malware campaigns are alleged to have emerged from within both China and Russia with an emphasis on using spear-phishing, man-on-the-side, man-in-the-middle and watering-hole attacks to exploit browser, VPN and social-engineering vulnerabilities.⁶³

Among these, a 2015 distributed denial-of-service (DDoS) attack, allegedly using an Adobe Flash exploit, was conducted against the website of the Permanent Court of Arbitration at The Hague, while it was adjudicating the Philippines' case against China on the South China Sea.⁶⁴ While often considered a nuisance attack to take down systems, this kind of DDoS attack could also have been used to weaken the perimeter of the system to access and to potentially exfiltrate information on the proceedings. While employing different tactics, this incident is similar in nature to a 2015 intrusion and exfiltration of data, allegedly using a fake VPN server, against the Dutch Safety Board investigating the MH17 crash, which was thought to have come from the hacker group Pawn Storm in Russia.⁶⁵

By 2016, the mass theft of data from the Democratic National Committee, reminiscent of the exfiltration of the clearance data of an estimated 25 million US employees from the US Office of Personnel Management discovered in 2015, pointed again to a basic form of cyber intrusion – spear-phishing and remote-access Trojans – as a means of creating domestic crises of confidence, damaged political systems and potential future blackmail.⁶⁶ From The Hague to Washington, these cases show organisations and individuals with political and legal significance to Beijing and Moscow finding themselves subject to cyber intrusion and attack.

Similar malware campaigns thought to be emanating from within China and Russia include *Clandestine Fox* and *Russian Doll*, which are both thought to use spear-phishing and Adobe Flash exploits to target aerospace and defence, construction and engineering, high-tech industry, telecommunications and transportation infrastructure.⁶⁷ Not only are the tactics and intent behind these campaigns convergent, but they are also likely to become increasingly commonplace. The challenges associated with identification of the perpetrators – whether at the technical-attribution level or the political-diplomatic level – suggest that cyberspace will be the crux of future hybrid warfare.

That this type of warfare is expanding from simple data exfiltration to kinetic attacks on critical infrastructure was demonstrated in a 2015 cyber attack on electric utilities in Ukraine. Forensic reports on the malware, staging and coordination of the attack suggest that the hackers were either based in or supported by Russia.⁶⁸ BlackEnergy malware, used in combination with denial-of-service attacks and the wiping tool KillDisk, not only severed the electricity supply of an estimated 225,000 people, it also created confusion and panic among the provider and users alike. Studies suggest that part of the motivation behind the attack was not simply to test out the ability to comprehensively take down critical infrastructure, but also to cause embarrassment.⁶⁹

So while this particular campaign lasted only four hours and was mitigated in part by the utility's ability to use analogue equipment to restore functionality, it shows that cyber attacks can be used in broader campaigns to cut a population's vital services and to raise questions about the competence of first responders and government. Given the level of penetration of campaigns such as APT30 into Southeast Asia and South Asia, the likelihood of similar tactics reappearing in the Asia-Pacific region is significant.

Even with the improvement of bilateral China–Philippines relations under the leadership of Filipino President Rodrigo Duterte, the level of Chinese involvement in the Philippines' critical infrastructure, including power plants and other facilities,⁷⁰ means that there remains the potential for their exploitation in the event of future tensions on the South China Sea. Whether from government entities or patriotic-hacker proxies, campaigns that target society as a whole can supplement the conduct of more conventional military campaigns by supporting not only a shutdown in basic services, but also critical infrastructure from electricity plants to nuclear facilities.⁷¹

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China's current behaviour and rhetoric does not match the violence of Russia's little green men in Ukraine. Still, government-linked Chinese analysts draw enough parallels between the two countries to suggest that China may take that model and craft it into a more penetrating and per-

sistent campaign. Much as in the case of Moscow's dealings with Ukraine, Beijing has repeatedly pointed to Washington's enabling of China's neighbours. Chinese analysts categorise Beijing's actions in the East China Sea, South China Sea and elsewhere as 'reactive' or 'forced' behaviour driven by American actions.

Both Beijing and Moscow find what the Chinese call a 'dark hand' (*hei shou*) in Washington to be manipulating public sentiment and conditions on the ground in their near abroad. Given the two capitals' solidarity and concerns over American 'interference' (*ganshe*), it should not come as a surprise that China's own tactics increasingly resemble Russia's,⁷² and that Chinese analysts have learned from Russian experience.⁷³ As hybrid warfare in cyberspace develops, little green men on land and little blue men at sea may increasingly be joined by China's little grey men online.

Notes

- 1 See, for example, Zhang Wenmu, 'Wukelan shijian de guoji yiyi' [International Importance of the Events in Ukraine], in 'Wukelan weiji de zhongguo sikao' [Chinese Reflections on the Ukraine Crisis], *Jingji daokan* [Economic Herald], April 2014, pp. 57–67. Zhang Wenmu is a professor in the Center for Strategic Studies at Beihang University, formerly known as the Beijing Institute of Aeronautics.
- 2 Zhang Yi, 'Wukelan weiji: E ou ying shili yu ruan shili de duijue' [The Ukraine Crisis: Contrasting Russia's and Europe's Hard Power and Soft Power], *Shijie taishi* [World Perspectives], pp. 52–4. Zhang Yi is an associate researcher in the Institute of Russian, Eastern European and Central Asian Studies at the Chinese Academy of Social Sciences.
- 3 Li Ling, 'Zhongguo de fuxing xuyao yici xin qimeng yundong' [China's Emergence Needs a New Enlightenment], in 'Chinese Reflections on the Ukraine Crisis', pp. 66–7. Li Ling is professor in the Institute of Economic Research at Peking University. Xu Zhaofeng, 'Jiedu meiguo 2014 nian 'si nian fangwu pinggu baogao' [Interpreting the United States' 2014 "Quadrennial Defense Review"]', *Xiandai guoji guanxi* [Contemporary International Relations], May 2014, p. 32.
- 4 Chinese analysts tend to argue that Beijing's abstention from the UN Security Council vote was a reflection of its responsible attitude and pursuit of peace and stability. Gao Fei and Zhang Jian, 'Wukelan weiji beijing xia de daguo boyi ji qi dui guoji anquan geju de yingxiang' [Great-Power Game Behind the Ukraine Crisis and its Impact on the International

- Security Structure], *Heping yu fazhan* [Peace and Development], June 2014, p. 97; Dai Changzheng and Zhang Zhongning, 'Guonei youyu xia wukelan weiji de genyuan ji qi yingxiang' [Roots of the Ukraine Crisis in the Domestic Domain and their Impact], *Dongbeiyu luntan* [Northeast Asia Forum], May 2014, p. 96. Gao Fei is director and Zhang Jian is an assistant researcher at the Russia Research Center at the China Foreign Affairs University, which trains many of China's future diplomats. Dai Changzheng is the head and Zhang Zhongning is a graduate student within the China Institute for WTO Studies of the Institute of International Studies at Beijing's University of International Business and Economics.
- 5 Chu Maoming, 'Wukelan weiji yu zhongguo de xuanze' [The Ukraine Crisis and China's Options], *Zhanlue juece yanjiu* [Strategic Decision-Making Studies], no. 3, March 2014, p. 12. Chu Maoming is a counselor in China's Ministry of Foreign Affairs and a visiting researcher at the Guangdong Research Institute for International Strategies. See also Liao Qiang, 'Wukelan weiji yinian: Huigu, fansi, yu zhanwang' [One Year of the Ukraine Crisis: A Look Back, Reconsideration, and Prospects], *Eluosi yanjiu* [Russia Studies], no. 1, February 2015, pp. 28–58; and Dai and Zhang, 'Roots of the Ukraine Crisis in the Domestic Domain and their Impact', p. 97.
- 6 See Dai and Zhang, 'Roots of the Ukraine Crisis in the Domestic Domain and their Impact', p. 94; and Jiang Shixue, 'The Ukrainian Quandary', *Beijing Review*, 6 November 2014, pp. 22–3. Jiang Shixue is deputy director of the Institute of European Studies at the Chinese Academy of Social Sciences.
- 7 Chen Xiaolu, 'Kelimaya shijian dui zhongguo de qishi' [Implications of Crimea Events for China], *Junshi lishi yanjiu* [Military History Studies], no. 4, April 2014, pp. 1–12. Chen Xiaolu is head of the South China Sea Research Collaborative Innovation Center and a professor in the Department of History at Nanjing University.
- 8 Dai and Zhang, 'Roots of the Ukraine Crisis in the Domestic Domain and their Impact', p. 94.
- 9 CICIR Task Force, '2013 nian eluosi zhanlue xingshi pinggu' [2013 Russia Strategic Situation Assessment], *Eluosi dongou zhongya yanjiu* [Russia, Eastern Europe, Central Asia Studies], no. 2, February 2014, pp. 1–9. China Institutes of Contemporary International Relations (CICIR) Task Force members include Feng Yujun, Li Dongfu, Jiang Li, Wang Lijiu, Miao Lijiu, Miao Songfu and Chen Yu. CICIR is among China's largest and most influential civilian research institutes for international studies. It is affiliated with China's Ministry of State Security, which is an intelligence and security agency responsible for counter-intelligence, foreign intelligence and political security.
- 10 See Wang Xiangsui, 'Cong sange weidu dui weiji zuochu zhengti bawo' [From Three Dimensions of the Crisis Making an Overall Grasp], in 'Chinese Reflections on the Ukraine Crisis', pp. 57–9; and Cao Yongsheng, 'Eluosi dui wukelan qianguying zhanlue muhou

de jige yinsu' [Several Factors Behind Russia's Strong Strategy toward Ukraine], *Zhongguo jun zhuanmin* [Defense Industry Conversion in China], 2014, p. 83. Wang Xiangsui is the director of the Center for Strategic Studies at Beihang University. Colonel Cao Yongsheng is a professor in China's National Defense University's Strategic Research Bureau and an expert on Russia.

- 11 Chen Xulong and Su Shaojun, 'Zhongguo mianlin geng wei fuza de zhoubian he guoji huanjing' [China Faces More Complex Surroundings and International Environment], *Heping yu fazhan* [Peace and Development], no. 4, April 2014, pp. 1–10. Chen Xulong is head of the International Strategic Studies Institute at the China Institute of International Studies.
- 12 'Wukelan de qianshi jinsheng – Zhuanfang zhongguo shehui kexueyuan shijie lishi suo yanjiuyuan wenyi' [Ukraine's Past and Present – Interview with Chinese Academy of Social Sciences World History Researcher Wen Yi], *Lingdao wencui* [Leadership Digest], August 2014, pp. 7–22.
- 13 See, for example, Zhang Wenru, 'Kelimiya: Eluosi de zhengce xuanze' [Crimea's Return: Russia's Political Choice], *Heping yu fazhan* [Peace and Development], February 2014, pp. 19–29. Zhang Wenru was a visiting scholar at the Russian Foreign Affairs University at the time of writing this article.
- 14 *Ibid.*, p. 22.
- 15 Huang Dengxue, 'Xin "leng-zhan": Yixiangyi huoshi xianshi – Wukelan weiji beijing xia de emei boyi toushi' [The New 'Cold War': Imagined or Real? – Perspectives on US–Russian Games Under the Ukraine Crisis], *Dongbeiyi luntan* [Northeast Asia Forum], no. 3, March 2015, pp. 20–30. Huang Dengxue is a professor of Political Science and Public Administration at Shandong University, and a researcher within its Russia and Central Asian Studies Center.
- 16 Chu, 'The Ukraine Crisis and China's Options', pp. 3–12.
- 17 The use of the term 'lean' (*yibian dao*) within this writing reflects terminology used to describe countries leaning either towards the United States or the Soviet Union during the Cold War. Bu Shaohua, 'Wukelan weiji, ouzhou xingshi yu zhongguo guanxi' yantaohui zongshu' [Summary of a Seminar on 'The Ukraine Crisis, European Trends, and China–Europe Relations'], *Guoji wenti yanjiu* [International Relations], January 2015, pp. 132–4; Wang, 'From Three Dimensions of the Crisis Making an Overall Grasp', pp. 57–9; Gao and Zhang, 'Great-Power Game Behind the Ukraine Crisis and its Impact on the International Security Structure', p. 83; Dai and Zhang, 'Roots of the Ukraine Crisis in the Domestic Domain and Their Impact', p. 85. Wang Xiangsui is the director of the Center for Strategic Studies at Beihang University.
- 18 See Hao Shiyuan, 'Daguo chengchang yu minzu wenti: Zhongguo ji qi guoji bijiao' [Great-Power Growth and Ethnic Issues: China and International Comparison], *Guoji jingji pinglun* [International Economic Review], May

- 2014, p. 14; and Zhang, 'Crimea's Return: Russia's Political Choice', p. 21. Hao Shiyuan is assistant dean of the Chinese Academy of Social Sciences and secretary general of the faculty bureau.
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